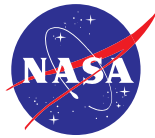




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GENDER AND GIS: GUIDANCE NOTES



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GENDER AND GIS

GUIDANCE NOTES

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The Stockholm Environment Institute (SEI) is an independent international research institute, chiefly concerned with environment and development. SEI has been engaged in environment and development issues at local, national, regional and global policy levels for more than 25 years. SEI believes that scientific insights can guide people and institutions through change and should inform decision making and public policy. SEI's Asia Centre, based in Bangkok, has in-house research and policy expertise on water resources development, climate change adaptation, disaster risk reduction, gender, and environment and development.

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ABBREVIATIONS AND ACRONYMS

ADPC	Asian Disaster Preparedness Center
CGIAR	Consultative Group for International Agricultural Research
FAO	Food and Agriculture Organization of the United Nations
GIS	Geographic Information System(s)
IFPRI	International Food Policy Research Institute
NASA	National Aeronautics and Space Administration
OECD	Organisation for Economic Co-operation and Development
SEI	Stockholm Environment Institute
SIG	Spatial Informatics Group
UN DESA	United Nations Department of Economic and Social Affairs
UN ECOSOC	United Nations Economic and Social Council
USAID	United States Agency for International Development

1. Introduction

1.1 About SERVIR-Mekong

The SERVIR-Mekong program's goal is to enhance climate change adaptation and landscape management in the Lower Mekong sub-region. The program aims to achieve this through the increased application of geospatial analysis to critical, urgent or common policy and planning needs, especially in the context of climate change adaptation, disaster risk reduction and response, Mekong basin development, water security, food security, and landscape management to reduce greenhouse gas emissions.

More specifically, SERVIR-Mekong focuses on:

- Improving the sharing of user-tailored geospatial data, products and services for establishing a vibrant geospatial information user community of practice;
- Developing new, high-quality and user-tailored data, tools, applications and models to address on-the-ground priorities;
- Building and institutionalizing technical capacity of government decision makers and key civil society groups from the Lower Mekong sub-region to integrate geospatial information into their decision making, planning and communication; and
- Strengthening the Asian Disaster Preparedness Center (ADPC) as a sustainable regional provider of geospatial data, analyses and capacity-building services.

SERVIR-Mekong is being implemented by a consortium of partners led by ADPC, and includes the Spatial Informatics Group (SIG), Stockholm Environment Institute (SEI) and Deltares. The program is supported by the United State Agency for International Development (USAID) and the National Aeronautics and Space Administration (NASA).

1.2 Objectives of the Guidance Notes

The *Gender and GIS: Guidance Notes* is targeted at geographic information system (GIS) application developers and potential application users, and intends to provide step-by-step guidance on integrating gender concerns in the production of GIS applications for environmental/natural resource management, disaster risk management and building resilience to climate change.

Specifically, the Guidance Notes aim to:

- Give detailed stepwise guidance on how to undertake a gender analysis that will inform the production of the GIS applications. It includes potential parameters and sample indicators for gender-disaggregated data collection;
- Offer practical advice on possible types and sources of gender-related data and information to integrate with GIS applications; and
- Provide examples of gender-sensitive GIS applications to demonstrate the effectiveness and potential of integrating gender with GIS technologies and the production processes.

1.3 Structure of the Guidance Notes

The *Gender and GIS: Guidance Notes* is organized into five sections. This first section introduces the SERVIR-Mekong program, and the objectives and structure of the Guidance Notes. The next section discusses the concept of gender and explains the gender-related terms used in the Guidance Notes. It also looks at the linkages between gender, environment and development, and focuses in particular on the positioning of gender in natural resource/environmental management, disaster risk management and climate change adaptation.

The third section sheds light on the concept and practice of gender mainstreaming as a policy option, and gender mainstreaming in GIS. This section also provide examples from a variety of research contexts that have integrated gender in GIS in one form or another. Based on the contexts and experiences presented, the next section details the key steps for developing gender-sensitive GIS applications, which includes conducting a gender analysis, collecting gender-disaggregated data and geo-referencing the data. The concluding section summarizes the main points covered in each section.

2. The Rise of Gender

In recent decades, gender has become a fixture on the global development agenda. While often being touted as a ‘fix-all’ for long-standing developmental issues, gender is also becoming a major point of consideration within both the climate change adaptation and disaster risk reduction arenas. Gender has made its way from being a relatively sidelined idea to a visible component within the policies and programs of many international bodies, national and local governments, and non-governmental organizations.

Earlier efforts to incorporate gender concerns into policy making in the 1970s typically resulted in the creation of standalone women’s divisions or programs within government institutions, however these failed to recognize gender as an integrated and cross-cutting subject (UNDP 2007). A growing dissatisfaction with the separate nature of gender programs led to the push for gender to be considered as a central component in all legislation, policies and programs (UN ECOSOC 1997; UNDP 2007). At the Fourth United Nations World Conference on Women in 1995, governments, civil society and development stakeholders agreed on the concept of ‘gender mainstreaming’ as a global strategy to promote gender equality through the Beijing Platform of Action (Derbyshire 2002; Trocaire 2010).

While ‘gender’ has become a rather common term, it is important to clarify its depth and breadth to ensure that practitioners are able to meaningfully engage with it.

2.1 What do we mean by ‘gender’?

‘Gender’ is often used interchangeably with ‘sex’, which generally refers to the biological differences between females and males (Groverman and Gurung 2001). However, while sex is determined by one’s biology and anatomy, gender is a social construct that relates to the roles, attitudes and behaviors that women and men are expected to have by society (CARE International 2009). Given that gender is fluid and learned through socialization, which is highly context-specific, it can deeply vary both within and across cultures (CARE International 2009). It is also important to consider that socially-produced notions of gender do not necessarily reflect self-identification: Some individuals do not associate themselves with being female or male, and others may identify with both genders.

2.2 Does a focus on gender means a focus on women, men, or both?

There is a common misunderstanding that gender is a ‘women’s-only’ issue. In reality, both women and men can be greatly affected, in both public and private spheres, by their ascribed gender roles and expectations (Trocaire 2010).

Throughout much of the world, there has been a 'male breadwinner-female caregiver' division of labor that largely determines the opportunities available to both women and men (Hook 2006). For example, as women are often expected to fulfill the role of full-time domestic caretaker, they are left with limited time or opportunities to access education or skills development training (Solar 2010). Although less common, men may also feel confined by their gender. For example, as men are expected to be the sole breadwinner in their families in many societies, they can face intense pressure in bringing in enough income to support the entire household (UN DESA 2011). These instances illustrate how the roles of both female and male in society are largely determined by their gender and the associated expectations with that gender.

Using a gender perspective allows us to explore the socially-constructed roles, opportunities and challenges associated with being a woman or a man, and unpack the complex power dynamics between women and men in society (UNDP 2009 in Otzelberger 2011; Pincha 2008). Gender deconstructs notions of being ‘female’ or ‘male’, in order to identify how these roles positively or negatively shape experiences, including in the development process.

In most contexts, it is women that typically face the consequence of unequal gender relations, hence the focus on women and girls in most gender-related programming (UNDP 2007). This contributes to the common regard for gender work as being about women and their ‘issues’. Yet, a narrowly-defined approach to gender that focuses only on women would overlook the complex interactions surrounding women and men, which provide the backbone for gender relations. An equal consideration of men is crucial to understanding the role that men have in shaping women’s (in)equality, and vice versa (Trocaire 2010).

2.3 What do we mean by ‘gender equality’ and ‘gender equity’?

Both equality and equity are important factors contributing to improved gender relations. Achieving gender equality does not mean that women and men become the same, but rather that their opportunities and rights are not governed or hindered by being a woman or a man (CARE International 2009). A situation in which gender equality has been achieved would mean that women and men have equal decision-making power, equal access to and control of resources, and equal opportunities for education, employment and livelihood activities (FAO 2012).

Gender equity is often used interchangeably with gender equality. However, gender equity is concerned with justice in the distribution of resources, benefits, responsibilities and opportunities between women and men, girls and boys (FAO 2012; CARE International 2009). While equality supports fairness of opportunities, equity is grounded in the fairness of outcomes, meaning the exercise of equal rights to ensure just outcomes between women and men (Derbyshire 2002). As a concept, gender equity recognizes the uneven power relations between women and men and that different measures are needed to counteract this imbalance to achieve equal results (Pincha 2008; CARE International 2009). As such, gender equity is an important precondition for achieving gender equality.

2.4 Other gender terms and concepts

Gender roles

As with gender, gender roles are socially constructed and vary across time and space. They can be influenced by age, education, socio-economic status, ethnicity and religion. Gender roles contain a pre-defined, although constantly evolving, set of characteristics and behaviors that women and men (and often girls and boys) are expected to adhere to. Women are generally expected to take up reproductive roles within the household, which consist of raising children, caring for the sick and elderly, collecting water for cooking and household use, and food preparation (Pincha 2008). On the other hand, men are often expected to have productive roles through wage labor and (in)formal market production (UNDP 2007). Given the unpaid nature of women's work, their livelihood activities often remain 'invisible' to those outside the household, reinforcing women's barriers to socio-economic visibility (Pincha 2008).

Gender gaps

In most societies, the gender specific roles prescribed to women and men influence, to varying degrees, the opportunities that are made available to them. The discrepancies in opportunities, status and rights between women and men can be seen as 'gender gaps'. While there are some cases in which men have an unequal position in society, it is largely women that have fewer opportunities and are more restricted by their gender (Derbyshire 2002). Men tend to yield greater power and influence in decision-making bodies, and are often the greatest beneficiaries of available resources in a community. The time-consuming, yet unpaid, reproductive roles of women are often overlooked, resulting in the poor valuation of their work by men (UNDP 2007).

The gendered division of labor, typically demarcated by productive (paid) and reproductive (unpaid) roles, shapes patterns of access and control of important resources and services, with men historically controlling the vast amount of resources. The access to and control of resources is further intertwined with existing power relations (Reeves and Baden 2000). However, it is important to differentiate between ‘access to’ and ‘control of’—a woman may have *access* to land, seeds and water for growing crops, but her husband may *control* how much time she is able to work on the land and the quantity of resources she is able to use (UNDP 2007).

Overall, women face greater challenges in accessing education, health, financial resources, technology, land and other assets, all of which require women to work harder to secure their livelihoods (Jost et al. 2014; Solar 2010). Women also usually have less access to public spaces and more restricted mobility, which may confine them to the home. Using a gender approach helps to reveal the gaps between women and men and the underlying social, political, economic and cultural factors contributing to these gaps (Pincha 2008).

2.5 Policy and program approaches to gender

Gender can be incorporated into development policy and programs to varying degrees. Table 1 summarizes three broad approaches to gender in development work. It includes assumptions that practitioners may make with regards to gender and purportedly ‘fair’ outcomes.

Table 1. Gender approaches in policies and programs

Gender-responsive	Policies and programs that take into account the different socially-determined roles, responsibilities and capabilities of women and men. They also take into account cultural settings and power relations based on information derived from both women’s and men’s activities, and respond to the different needs and interests of women and men (Otzelberger 2011).
Gender-blind	Policies and programs that overlook the different roles, responsibilities and capabilities of women and men, girls and boys, and the social processes that determine these. Gender-blind policies and programs are based on male-centric experiences as the ‘norm’, and on the assumption that everyone affected by them has the same needs and preferences (Kabeer 2003).
Gender-neutral	Policies and programs that are assumed to affect both sexes equally, however, such policies are often gender-blind (Kabeer 2003).

Source: Adapted from ‘Box 1: Gender terms’ in Otzelberger, 2011

Although unintentional, many policies and programs are gender-blind, yet, they are perceived as gender-neutral—this is due to a long-standing male bias that has become ingrained in much of policy making and is now seen as the ‘norm’.

In the context of climate change, gender-blindness can lead to the exclusion of women from decision-making processes, and thus sidestep their knowledge and stakes on environmental issues. This produces additional ‘gender risks’ that can worsen gender inequality by reinforcing power structures, exacerbate poverty (due to limited access to financial resources and livelihood opportunities), and decrease the potential benefits of the proposed climate change adaptation strategy (Otzelberger 2011). On the other hand, ‘gender opportunities’ can be made when adaptation strategies include both women and men, and consider their unique roles, challenges and needs in the context of a changing climate. These opportunities can contribute to gender equality, poverty reduction and successful adaptation strategies that are appropriate for the needs of both women and men (Otzelberger 2011).

2.6 Gender, environment and development

It is increasingly recognized that the impacts of climate change and disasters, and responses to these events, are gender-differentiated. While previous discourses on climate change and disasters were largely un-gendered, there is a growing body of research that critically considers gender’s role in shaping environmental risks (Ahmed 2004). Given that environmental change continues to have the greatest consequences for women, there is a clear need to better mainstream gender in climate change adaptation and disaster risk reduction strategies.

Climate change and disasters occur in a wide range of geographical, socio-economic and cultural settings, thus the impacts of such events are rarely uniform (Enarson 2000). The existing power relations in these various contexts, based on gender, class and economic status, may determine the degree of impact for people based on their positioning with these power structures (Bradshaw 2004). The dynamic social processes and gender-derived power relations that create this uneven exposure to environmental risks create strongly gender-differentiated impacts (Helmer and Hilhorst 2006). This sheds light on the uneven distribution of resources and access to them, competing livelihood priorities, and disparities in education, awareness, and mobility between women and men. These factors either create an enabling, or disabling environment, for women and men to prepare for and cope with the impacts.

Overall, women are more negatively affected by environmental change than men. This is especially true in areas where natural resources play a major role in supporting livelihoods, as women are more dependent on them and likely to use them on a daily basis (Enarson et al. 2003). As resources become scarce during times of climate uncertainty, men may maintain tighter control over natural resource use, and women must carry out their responsibilities with a smaller resource base, burdening women with heavier workloads and reinforcing unequal

power structures (UNDP 2007). However, due to their varying responsibilities, women and men have different interactions with the environment, presenting each of them with unique challenges and opportunities to protect (or degrade) it (Neimanis 2005). For example, the gendered division of labor requires women in many societies to work on the land for family subsistence. As a result, women develop a strong relationship with nature and may have better knowledge on how to better conserve natural resources in the face of environmental risks (Enarson et al. 2003). On the other hand, men's tight control of natural resources may force women to seek alternatives and overexploit nearby natural resource bases, leading to land degradation and resource scarcity (UNDP 2007).

Viewing climate change and disasters through a gender lens can help disentangle the complex causes of gendered vulnerability. It is important to discern the gender-specific impacts of various climate and disaster-related events. However, while it is crucial to understand the gender-specific impacts of environmental change by exploring the underlying factors that shape women and men's experiences, a gender analysis is not a simplistic endeavor. Without proper guidance and skills, gender analyses may homogenize women, presenting their struggles as uniform, and linking their needs purely to only their reproductive roles (Cupples 2007). The assumption that all men and all women have identical experiences overlooks the intersection of gender with other factors, including ethnicity, poverty, class, age, disability and legal status (Fordham 1998; Enarson et al. 2003). Additionally, as mentioned before, gender identities are not static and may even become more fluid during climate-related hazards and disasters, for example, as women may need to take over as breadwinners in the absence of their husbands after a disaster (Cupples 2007). Gender is dynamic, changes over time, and intersects with other identity categories such as class, race, ethnicity and disability. It must be recognized that gender is just one of myriad variables contributing to an individual's experience in a changing climate and continuing disaster uncertainty.

As mentioned above, gender and associated roles can greatly influence the impacts of climate change and disasters on women and men. The gender division of labor that associates productive roles with men and reproductive roles with women is a major contributing factor to this. The work patterns of women and men require them to use different sets of inputs and resources, requiring a different interaction with the environment, and thus different impacts are felt once the environment has undergone a change (Neimanis 2005).

Broadly speaking, the differential impacts can be linked to: 1) access to and control over natural resources such as land, water and energy; and 2) participation in decision-making on the management of resources both within the household and at greater institutional scales. Both of

these factors are inherently linked with gender, gender roles and related social expectations of women and men.

Access to and control over land, water and energy resources

In many societies, land is registered in the name of the male head of the household and women rarely have any land rights (Enarson et al. 2003). When women are given land, they are often located in marginal, hazard-prone areas with the least secure tenure rights (UNDP 2007). The absence of land rights means that women also rarely have control over the natural resources found in and around these lands, and access to them is strictly controlled by men. Furthermore, not only do women face more difficulty in obtaining and accessing assets, they are also more vulnerable to the loss of these assets, which can be quickly taken away from them in the event of divorce or death of their husband (Goh 2012).

In many developing countries, women are responsible for collecting water and fuel for domestic use. In poorly serviced areas where there is insufficient pumped water, women must travel far distances to access water that is both enough for their household needs and of acceptable quality for consumption. As will be discussed later, climate-related hazards, such as droughts, can dry up water resources, putting an additional strain on women. Additionally, while women will usually prioritize water for household use by family members during times of water scarcity, men may feel inclined to use water for irrigation of cash crops to meet short-term economic needs (UNDP 2007). Similar to water, the fuel that women are largely responsible for collecting, including wood and agricultural waste, may require them to walk long distances in order to find sufficient quantities—which is further complicated by extreme weather events that make access difficult.

Participation in decision-making processes at different scales

The gendered perception of women as homemakers and caretakers largely confines them to private spheres. Women, therefore, have little opportunity to represent themselves in formal, and even informal, systems of governance rendering them politically marginalized with limited decision-making power. As a result, their needs are often ignored, or only become secondary to those of men, who have a more visible and dominant presence in community, local and national governing bodies (Pincha 2008). As mentioned above, women often have strong knowledge of their environments given their responsibilities in the daily collection of important natural resources. The absence of women from policy-making processes, both at small and large scales, prevents their needs, as well as insights on the environment, from being considered with repercussions not only for women, but for the entire household.

Women's lack of decision-making power in public spaces is also reflected in private domains. Men, often regarded as the family breadwinner, tend to be the voice of authority, including on natural resource use. The 'household' is typically portrayed as a cohesive entity with all members sharing mutual interests and making decisions that benefit the household as a whole. However, as within wider society, the household can be a contentious space where gender feeds into a complex interplay of power and competing interests (Bradshaw 2004). Men's perceptions on how resources should be allocated within the household may lead to under allocation, or serious misuse of resources, as most household work is carried out by women who have the familiarity of the actual inputs required to complete the tasks. The failure of men to recognize women as contributors to the household economy undermines their participation and devalues their knowledge, which is often gained through first-hand experiences.

2.7 Gender-specific impacts of climate change and disasters

The full range of effects that climate change and disasters can have on women and men is still emerging. However, existing research reveals some common impacts including:

- Changing household structures;
- Changes to the division of labor;
- Intensification of workloads, particularly for women; and
- Increased difficulty in accessing natural resources.

These impacts are not exhaustive but give insight into the unique challenges faced, particularly by women, in securing their livelihoods and carrying out household responsibilities in the face of environmental shocks and stresses, such as droughts, floods and heavy precipitation. The out-migration of men is a major driving force of the above-mentioned impacts. As the availability of wage opportunities can dramatically decrease during climate extremes, men often migrate in search of economic opportunities elsewhere. Women, whose livelihoods typically revolve less around wage labor, are less mobile than men, and therefore stay behind to assume the role as household lead.

Table 2. Gender-differentiated impacts of climate change and disasters, sources and secondary effects for women

Impact of climate change or disaster	Sources of gender-specific impacts and secondary effects for women
Changing household structures	Out-migration of men for economic opportunities or loss of male household head following a climate change-related event or disaster requires women to become heads of household. This increases their responsibilities since they must fulfill all reproductive and productive roles, including those previously carried out by the man. Older children, especially girls, are often expected to provide support to their mothers.
Changes to the division of labor	Economic needs increase requiring both women and men to be involved in paid labor. Women must take on additional income-earning roles, typically in agriculture, while still fulfilling their household responsibilities. In the absence of men due to male out-migration, women must learn to access agricultural inputs with little control over resources.
Intensification of workloads	Diminishing or damaged natural resource base requires women to travel greater distances to access sufficient quantities of natural resources required for their productive and reproductive roles (e.g. fuel for cooking and water for domestic and agricultural use). The out-migration of men further intensifies workloads as women must take on additional responsibilities usually carried out by men. Furthermore, caring tasks may intensify after a disaster and as responsibilities for caring fall disproportionately on women, these add to their workloads.
Increased difficulty in accessing natural resources	Diminishing or damaged natural resource base due to climate change increases competition for resources. Men maintain control over resources and limit women's access and use of them to conserve resource base. Men may also prioritize their own use of resources for economic activities.

*Culled from the work of Ahmed, 2004; Enarson et al., 2003; Goh, 2012; and UNDP, 2007

Table 3. Gender-specific impacts of droughts in key areas

Water	Low rainfall and drying up of water reserves decrease the availability of water for household and agricultural use. Drought can also cause salinization of existing water sources (Enarson 2001), limiting the availability of quality drinking water. Women are usually responsible for water collection and will need to travel greater distances to find water. This intensifies their workload both in terms of time and energy, leaving less time for other activities or rest.
Agriculture	Men are usually involved in cash crop production and they lose wages when these crops fail during droughts, increasing the economic vulnerability of the entire household (Goh 2012). When women and men are both involved in agricultural production, they are typically responsible for tending to different crops. Drought-susceptible crops will alter women or men's workload depending on who is responsible for that variety (Nelson and Stathers 2012).
Fuel	Droughts can increase the risk of forest fires that can destroy reserves of wood used as fuel for cooking. Women, who are typically responsible for fuel collection, will need to travel longer distances to find alternative sources of fuel wood.
Land	Women face challenges in securing land rights. Prior to a drought, women may be able to farm on surplus land for food subsistence without legal rights over the land. The economic implications of droughts may require the legal owner of the land to withdraw the unofficial rights from women, challenging their food subsistence activities and creating a feeling of disempowerment (Otzelberger 2011).
Livestock	Cattle are needed for farming and are an important source of food in many societies. Droughts can have severe impacts on cattle numbers, decreasing the availability of food (Ahmed 2004). Women, who are typically in charge of food preparation, may need to find alternative food sources.
Food security	Failing crops due to droughts can cause food shortages. Increasing food insecurity has the greatest impact on women's health as they eat smaller and poorer quality meals per day than other family members (Nelson and Stathers 2012).

Table 4. Gender-specific impacts of floods in key areas

Water	In areas with poor water storage, floodwaters can contaminate non-raised water tanks. Women are usually responsible for water collection and will need to travel farther to find safe drinking water sources. This intensifies their workload both in terms of time and energy, leaving less time for other activities or rest.
Agriculture	Rice farming and transplanting is typically done by women throughout Asia. Floods can destroy rice fields, which increases women’s workloads since they must replant the fields again after water levels decrease (GRiSP 2013).
Fuel	Flooding raises water levels and causes the dispersion of raw materials, such as fuelwood used by women for cooking. Treading through floodwaters in search of fuel is not only challenging, but dangerous.
Health	Since women are primarily responsible for rice farming, they stand in stagnated water that may go above levels of clothing protection during flood periods. They can be exposed to water-borne diseases and to chemicals and pesticides runoff, exacerbated by prolonged exposure to floodwaters during rice farming and fetching water for domestic use (SRI 2014; Agrawal 1992). Floods can also limit the capacity of existing water and sanitation services, leading to open defecation into floodwaters and contaminating water resources for domestic use (Ahmed 2004). This has negative impacts for both women and men but this may pose additional problems for women who are more exposed to contaminated water within the household.
Compensation	Household heads are usually understood as male. Women may therefore be sidestepped as governments offer compensation benefits for flooded farms and other types of damaged property. However, emerging post-disaster research shows that even when new home property for relocation are placed under women’s names—as demonstration of gender-awareness by awarding state and philanthropic entities—men transfer all financial responsibilities to women, and withdraw their own economic and physical support in the home (Bradshaw 2013). Structures of gendered hierarchy remain despite post-disaster benefits for women.

The next section discusses how gender can be mainstreamed in development institutions, programs and policies that address disaster risk, climate and environmental change. It also explores ways that gender can be mainstreamed into research and GIS.

3. What is Gender Mainstreaming?

Mainstreaming a gender perspective, or gender mainstreaming, is the internationally-agreed upon strategy to promote gender equality, a result of a consensus reached among countries and organizations that participated in the United Nations World Conference on Women in 1995 in Beijing. It can be seen as a strategy to counteract prevailing gender discrimination and inequality. The United Nations Economic and Social Council (UN ECOSOC) defines gender mainstreaming as “...the process of assessing the implications for women and men of any planned action, including legislation, policies or programs, in all areas and at all levels. It is a strategy for making gender equality concerns and experiences an integral dimension of the design, implementation, monitoring and evaluation of policies and programs in all political, economic and societal spheres so that women and men benefit equally and inequality is not perpetuated. The ultimate goal is to achieve gender equality” (UN ECOSOC 1997).

Gender mainstreaming means more than simply tacking on an additional gender component to existing laws and programs. It requires the development and implementation of gender policies at all levels within organizational structures, as opposed to only in independent, concentrated units (UNDP 2007). All sectors must be informed by a gender-responsive approach and integrate this within policies, programs and project cycles to ensure effective gender mainstreaming.

Mainstreaming gender in institutions, policies and programs can broaden to encompass mainstreaming efforts in research endeavors, the presentation and interpretation of research data, and the communication of data and findings. For instance, sensitivity to gender inequality issues in research on natural resource management regimes under conditions of climate change and disaster risks enables a more inclusive and holistic view of the breadth of disadvantage and impact on people’s lives and livelihoods. Policy actions and decisions can therefore act on the information and respond in more gender-sensitive ways. Mainstreaming gender in GIS is one approach to serve such ends.

3.1 Gender mainstreaming in geographic information systems

. . . when the gaze-from-space is uninformed by the logic of gendered livelihoods and landscapes, then the erasure of women's place in the mapped spaces is all but certain.

Dianne Rocheleau, Professor of Geography, 1995

GIS is a user-driven visual technology that enables the creation, organization and presentation of data in a spatially referenced form, which might include the production of maps and charts. It relies on data exploration, layering and visualization (McLafferty 2005; AAAS 2015). GIS is widely used as a tool for decision making in policy arenas, as it can inform and shape decisions that respond to gender inequalities in environmental management, climate change adaptation and disaster risk reduction.

The benefits of GIS are that they are able to synthesize different types of geospatial data from different sources such as remote satellite imagery and other geospatial technologies, in order to reveal spatial patterns, and possibly simplify the observations of specialists and stakeholders through a geospatial presentation of information (AAAS 2015). SERVIR-Mekong specifically intends to build the capacity of governments and other key stakeholders in the Lower Mekong countries to employ and strengthen their use of GIS through publicly-available satellite imagery and geospatial technologies, such as mapping and analysis software, for environmental management, disaster risk management and building resilience to climate change.

Gender issues and gender-related information have a relevant role to play in the creation and use of GIS to improve decisions on environmental management, disaster risk management and building resilience to climate change. Together with various gender mainstreaming approaches, GIS can shape these decisions so that they address gender inequality for more sustainable development. There is growing recognition of the power of spatial analysis in assisting development programs but to date, the importance of mapping gender in development programs remains limited and constrained.

The usefulness of integrating gender with GIS is multiple. First, a concern for gender frontally places 'people on the map' and complements efforts to spatially track actual or potential environmental, climate and disaster impacts on ecosystems and geographical locations.

Second, by placing 'people on the map,' GIS can present the actual and potential gender-differentiated impacts and implications of environmental and climate change on types of human populations and their settlements, livelihoods, livelihood spaces and resource use regimes.

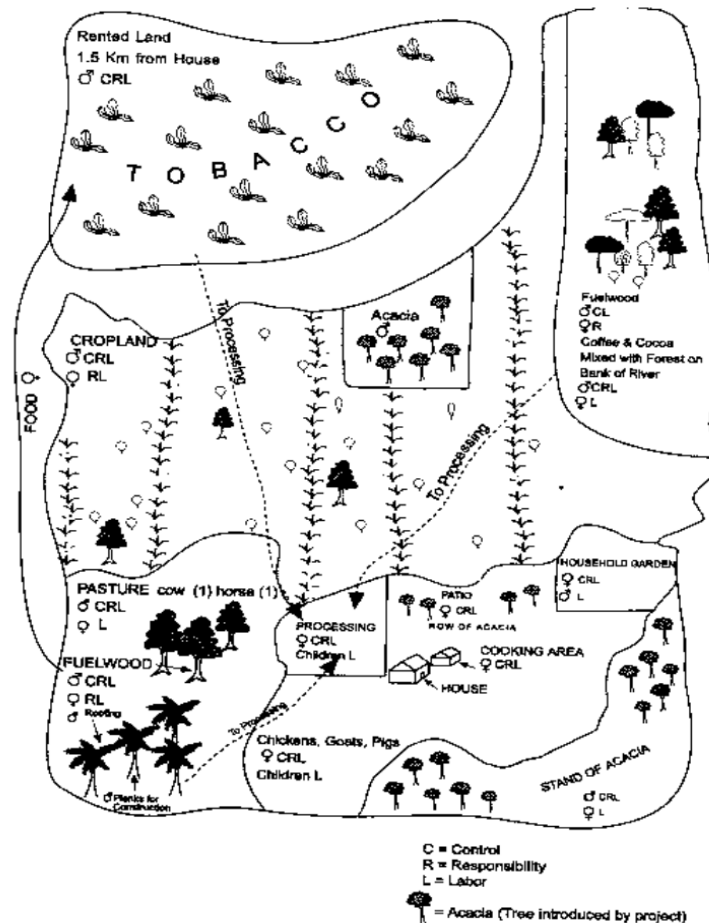
Third, while there is an extensive collection of excellent in-depth studies on gender in agriculture, water management, and overall natural resource management, this information is not available for larger geographic areas and are not spatially synthesized. As maps and analyses based on GIS become an important tool for environment, climate response and development planning, the lack of spatially referenced information on gender is particularly noteworthy, and thus there is an urgent need to integrate this information into GIS to allow wider spatial and scalar visualization that could enable gender-responsive policy agendas.

Fourth, gender in GIS allows researchers to identify patterns in the social and gendered organization of environmental management systems in environmentally-degraded and climate-affected areas, thereby allowing researchers and practitioners alike to better understand how to target interventions to women and men on the ground in a wider geographical space.

Despite the apparent paucity of gender integration with GIS and cartography in general, gender scholars have long employed forms of GIS to present more spatial analysis-friendly research findings ‘at a glance’ and argue for the need to address forms of gender-unequal practices and conditions.

In the early 1990s, feminist geographers studying complex natural resource use systems presented how these systems interacted with women and men’s labor and time, and how women and men’s access to and control of resources were different, as well as indicated spaces dominantly female and male, or both. Some of the classic examples of this era are presented below, which at that time did not make use of digital technologies, but were representations of grounded and manual participatory mapping exercises and data collection. These are being shown here to demonstrate the translation of social and gender data into spatial representations for specific research purposes, and as precursors to more sophisticated digitalized GIS applications of gender-related data created in recent years.

Figure 1. Resource and land use map on gender-differentiated responsibility, control and labor in Zambrana, Dominican Republic



Source: Rocheleau and Ross, 1995

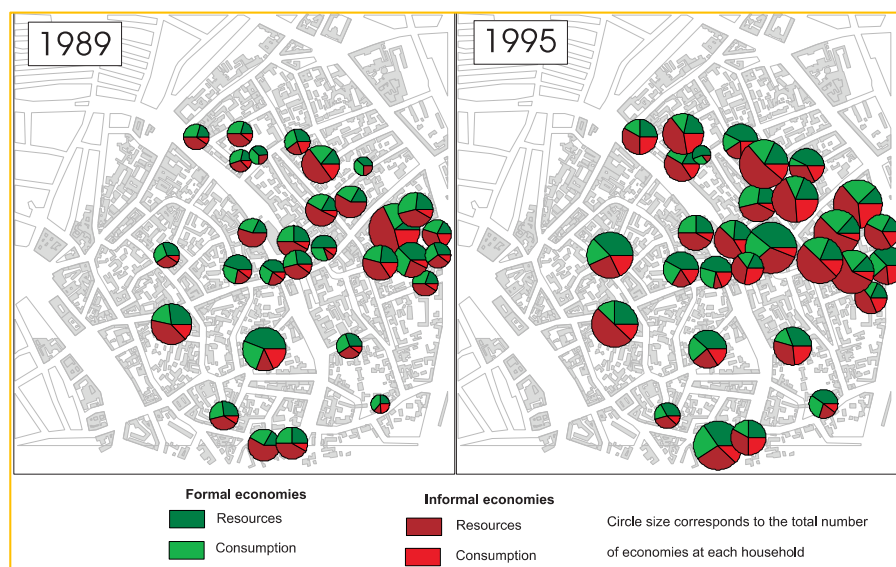
Figure 1 shows who had control, responsibility and labor obligations for each resource and land use space in the agroforestry project and study site. The map shows that men had more control (management and decision-making entitlements) over land and other resources, while women were expected to devote more labor time in developing these resources. Part of women's labor was devoting travel time to a processing plant for forest products. From this reading, policy interventions might thus seek to narrow the differences between control and labor rights of women and men, while ensuring the sustainable use of these forest and land resources, and the sustainable livelihoods for local households.

Today, the conventional—usually static—cartographic models are being replaced by highly interactive, agile and innovative GIS models enabling the dynamic visualization of spatial data.

Visualization itself therefore becomes a powerful tool of analysis rather than a presentation of its outcome (Pavlovskaya and St. Martin 2007).

For instance, in Pavlovskaya's study on the link between the micro-geographies of women's everyday lives and urban restructuring in Moscow after the collapse of communism, she used GIS to visualize the multiple economies of households in Moscow before and after the Soviet collapse (figure 2). In her study, multiple economies included gendered activities that were formal and informal, monetized and non-monetized, belonging to state and private sectors, occurring in the larger economies or within the home, and often were network-based. Many of these types of income earning and production of goods and services were invisible in official statistics but they co-shaped the daily lives of women together with housework, childcare at home, and their reliance on informal networks of support. These constrained or enabled women's participation in the wider labor market. Collecting this information through in-depth qualitative interviews and then visualizing the previously invisible landscape of undervalued economic activities shed light on the local and gendered experiences of economic and social changes in transitioning societies (Pavlovskaya and St. Martin 2007: 598-599).

Figure 2. Multiple economies and households, 1989–1995, downtown Moscow



Source: Pavlovskaya, 2009

GIS can be used to digitally represent and interpret oral and life histories, and can accommodate qualitative information. GIS can also be used to help express meanings, memories, feelings and emotions. The emotional power of moving images and the techniques in narrative cinema can be used to create GIS movies or visualizations that tell stories about the lives of marginalized

people, and highlight social injustice and the effects of social change (Kwan and Ding 2008).

Kwan (2008) used an American Muslim woman's oral history to construct a visual narrative that presents emotional experiences after the bombing of the twin towers in New York in September 11, 2001. She explored a way of telling stories about these experiences using the expressive power of GIS. Based on Nada's oral history (fictitious name) and activity diary data, Kwan visually articulated her subject's fear as she traveled and undertook activities outside her home in Columbus, Ohio, since September 11 in a multimedia 3D GIS environment. Nada's life paths were color-coded to reflect her sense of safety and the level of fear she experienced as she moved over space and visited different locations: red for 'dangerous', yellow for 'not safe', green for 'moderately safe', and blue for 'quite safe'. No segment of her life paths was coded 'very safe' as culled from her diary data and emotional experiences. These are presented in figure 3 a, b, c.

Figure 3 a, b, c. Nada's mobility and emotional topographies before and after the disaster of September 11, Columbus, Ohio



Figure 3a: Nada's mobility pattern on a typical weekday before September 11

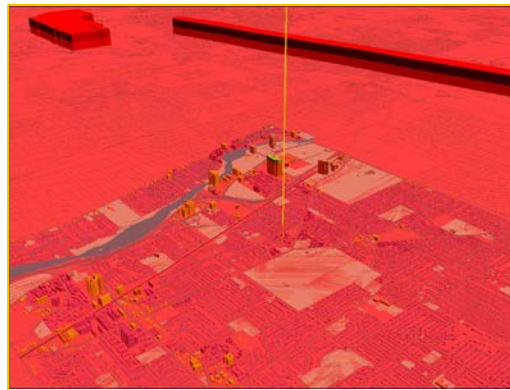


Figure 3b: Nada's mobility pattern and emotions several days after September 11

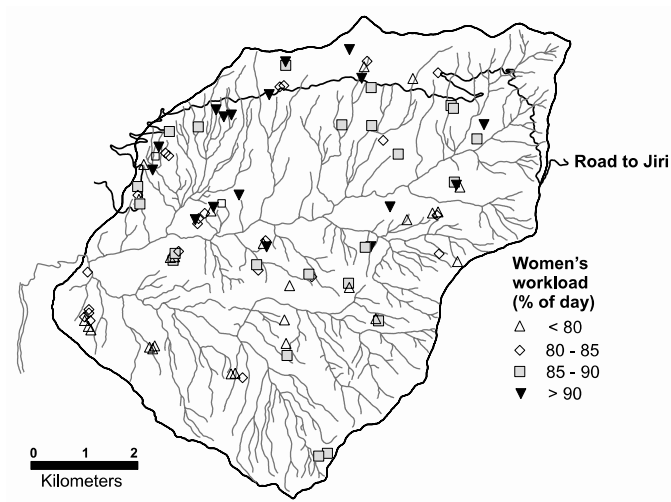


Figure 3c: Nada's mobility pattern and emotions several weeks after September 11.

Source: Kwan, 2008

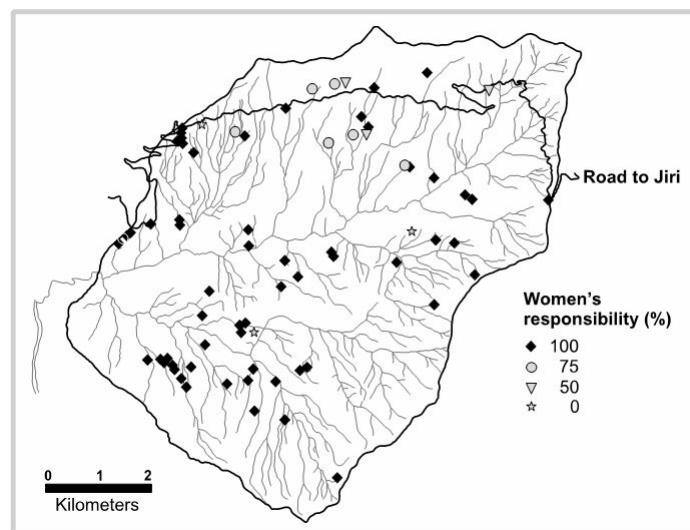
As demonstrated by earlier geographers studying human-landscape dynamics, gender concerns in contemporary land use systems can also be presented using GIS technologies. For instance, figures 4 and 5 illustrate how spatial analysis can be used to make sense of how geographical and location dimensions like access to a road affect women's lives and workloads in the Yarsha Khola watershed east of Kathmandu, Nepal. The map shows that women's workloads were greater for households that were closer to the road (figure 4), and women who lived far from the road had more responsibility to collect drinking water from available resources (figure 5). Moreover, households with better road access tended to have smaller landholdings, so male members required off-farm employment to meet their livelihood needs, which placed a greater burden on women and reproductive work in their households (Brown 2003).

Figure 4. Spatial differences in the percentage of day that women spend working



Source: Brown, 2003

Figure 5. Spatial differences in the percentage of responsibility women have for collecting drinking water



Source: Brown, 2003

In the case study that Brown (2003) presented, the combination of a road and a deep canyon dividing the lower section of the watershed had significant and differential impacts on women and men in their access to landholdings, employment and income opportunities, agrochemicals and other products, markets and services, including education, which in turn affected their level of self-sufficiency and well-being.

As shown by Brown (2003), GIS applications can facilitate the analysis of gender and socio-economic data to reveal spatial patterns, and depending on the objectives of the research, GIS

maps often communicate this information more effectively than graphs or tables. In figures 4 and 5, the influence of the road on gender and socio-economic issues is highlighted, and the need to promote gender-equal development activities becomes clear. GIS analysis of gender and socio-economic data has implications for policy and infrastructural development. By using GIS applications, the potential impacts of infrastructure projects can be demonstrated, monitored and mitigated.

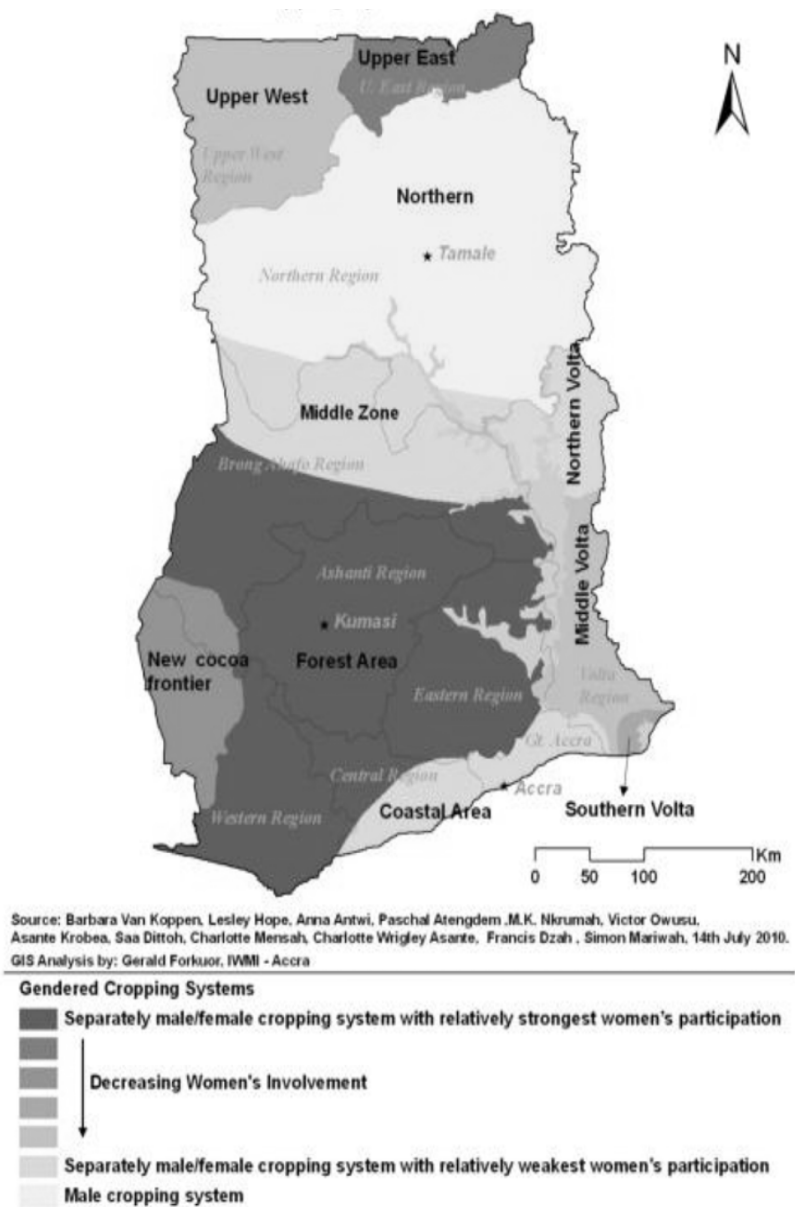
The Consultative Group for International Agricultural Research (CGIAR) International Food Production Research Institute (IFPRI) has mapped gender into African crop production systems. They collected gender-disaggregated data on cropping systems using multiple methods¹ and inscribed the collected information onto maps by re-configuring them to better communicate these data. Figure 6 shows different gendered cropping systems in Ghana, which can enable planners and extension workers to target specific and relevant interventions—agricultural technology diffusion, for example—to be equally inclusive of women and men farmers.

These examples of gender mapping and GIS applications² demonstrate the potential for gender-related information to be inscribed into wider and multi-scalar geographical spaces, which may wield influence on development policy decisions. Creating these GIS applications and research tools require gender analysis and an understanding of its implications on environmental and natural resource use regimes, and on climate change adaptation and disaster risk reduction. The next section discusses gender analysis in GIS.

¹The different methods for collecting gender-disaggregated data will be discussed in a later sub-section.

² Despite good efforts, the authors were not able to find gender-sensitive GIS applications for climate change and disaster risk studies. This represents a huge gap in the geospatial information and research literature.

Figure 6. Gender map of cropping systems in Ghana using data from expert consultation



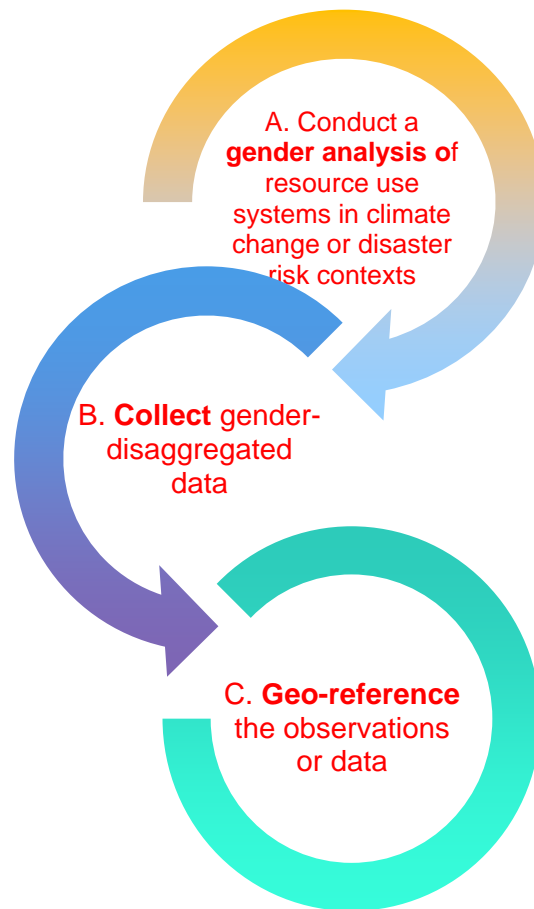
Source: Van Koppen et al., 2010 in Meinzen-Dick et al., 2012

4. Producing Gender-sensitive GIS Applications for Environmental Management, Climate Change Adaptation and Disaster Risk Reduction

Producing a gender-sensitive GIS application for decision making in environmental management, climate change adaptation and disaster risk reduction generally involves doing a gender analysis. A gender analysis is the systematic examination of roles, relationships and processes between women and men in all societies, focusing on rights, representation and workloads, revealing imbalances between women and men, and thus indicating disadvantage. A gender analysis attempts to explain the mechanisms by which gender inequality is maintained. It also includes the examination of the multiple ways in which women and men, as social actors, engage in strategies to transform or maintain existing roles, relationships and processes in their own interest or the interest of others.

Creating a gender-sensitive GIS application involves three stages (figure 7), and can be further ramified based on the contexts under study. These three stages often have fuzzy boundaries as activities undertaken may overlap each other.

Figure 7. The three key steps for producing gender-sensitive GIS applications



4.1 Conduct a gender analysis of resource use systems in climate change or disaster risk contexts

The first stage involves the researchers doing a gender analysis of a particular environmental context, usually focusing on people’s gender-differentiated resources, livelihoods and mobility. Specifically, these refer to the divisions of labor between women and men, their access and rights to resources, as well as their control or management of these resources to reveal existing gender gaps. These resources may be natural resource-based or non-natural resource-based. Additionally, mobility patterns of women and men can reveal cultural norms of mobility, their destinations and purposes for their mobility, as well as who gets to stay behind. The entire geographical landscape may indicate built infrastructural resources such as available roads, bridges, transport facilities and routes, and piers, as well as ecosystems such as woodlots, wetlands, fish ponds, mangroves, mudflats and estuaries, from which resources and livelihoods are generated.

Doing a gender analysis of natural resource use is important since:

- Women and men interact with the natural resource base through their **productive and reproductive** roles and responsibilities, where women often shoulder both types of responsibilities;
- Women and men have different and uneven **rights of access and control** of natural resources;
- Women and men are the sources of **different knowledge and skills** in the use and management of natural resources;
- Women and men experience the **effects of environmental changes** in gender-specific ways; and
- Women and men **negotiate their interests and expand their rights** within a broader system of power in the household, community and state.

Table 5 provides parameters and sample indicators to produce datasets for a gender analysis of natural resource use, by drawing from primary and secondary sources of data.

Table 5. The gender analysis of natural resource management: Parameters and sample indicators³

Category	Parameters/Variables	Sample indicators
Gender-disaggregated household, workplace and community data/information on labor and patterns of decision making on the use of specific resources	<ul style="list-style-type: none"> ▪ Productive work (work for food or cash; all related tasks on each specific crop) ▪ Reproductive work (household maintenance and food provision, fuel and water collection, food preparation, child/elderly care, etc.) ▪ Community organizing work (attending meetings, managing kin networks, etc.) 	<ul style="list-style-type: none"> ▪ Income per crop per field per harvest season ▪ % time spent in childcare or fetching water between women and men, and other types of gender division of labor on crops and phases of productive activities ▪ Number of days in a month spent in community activities
Modes of entitlement used by women and men, rich and poor, in order to access physical and non-physical resources; and	<ul style="list-style-type: none"> ▪ Legal entitlements – ownership, stewardship, use rights ▪ Customary forms of access – rules, norms, practices over labor, tenure ▪ Informal mechanisms – credit sources, support networks 	<ul style="list-style-type: none"> ▪ Name on legal titles ▪ Chief decision maker on type of cash crop ▪ Forms of land acquisition by gender through inheritance,

³ This is a non-exhaustive list and can be further populated.

degree of control that they exercise over them		sale, state land reform, community land management
Types of gender management of land, water and crops	<ul style="list-style-type: none"> ▪ Male managed ▪ Female managed ▪ Separately managed ▪ Jointly managed 	<ul style="list-style-type: none"> ▪ Chief decision maker on improvements or new technological applications (e.g., seeds, irrigation, fertilizers, pesticides)
Gender-differentiated mobility patterns	Gender-disaggregated types of mobility and their purposes	<ul style="list-style-type: none"> ▪ Farms to markets ▪ Households to other destinations for farm or non-farm employment ▪ Households to grazing land, water sources, public utility services such as community clinics and public schools ▪ Households to sacred places for worship and rituals
Different gendered knowledge on resource use and management	Gender-disaggregated types of cropping, conservation and collection practices	<ul style="list-style-type: none"> ▪ Collection of specific plant and non-timber varieties for household medicinal purposes – who does this?
Gender-differentiated impacts of environmental degradation	Gender-disaggregated impacts on people’s natural and non-natural resources and assets, health, livelihood practices, distribution of benefits of production, and consumption behavior	<ul style="list-style-type: none"> ▪ Declining sources of water and its impact on women’s time for collecting water for household supply – number of hours per week spent in water collection
Natural and non-natural land, forest and water resources utilized for people’s livelihoods	<ul style="list-style-type: none"> ▪ Private land-based resources – farms, pasture, woodlot, crops (annual, perennial) ▪ Communal land-based resources – forest, water, pasture, wetlands ▪ Private non-land resources – family labor, capital, livestock, income streams, savings, credit ▪ Communal non-land resources – organizations, information, credit, contacts, labor opportunities, labor exchange groups, informal support networks 	As specified in the second column

While all the variables above are vital gender indices of natural resource management, not all of them might be important to address specific objectives of a GIS project. The selection of these variables will be determined by the logics of the research problem and objectives of the planned GIS application.

Doing a gender analysis of climate change and disaster risk contexts, on the other hand, involves collecting information on the gender-differentiated **effects** of a climate change or disaster occurrence (e.g., drought, higher precipitation, flooding) on women and men, such as outcomes of loss and damage of natural or non-natural resource assets, and as a result, determine whose well-being, livelihoods, time, health, lives, incomes and mobility are disrupted temporarily or permanently, or subsequently enabled. A gender analysis may also characterize *ex-ante* and *ex-post facto* gender-related and other social, economic, political, geophysical **conditions of vulnerability**. Additionally, a gender analysis can draw from data on gender-differentiated **responses** to climate change and disaster occurrences, whether short-term or long-term. Finally, gender-differentiated factors that enable **resilience** should also be characterized and indicated.

Table 6. The gender analysis of climate change and disaster risk contexts: Parameters and sample indicators⁴

Category	Parameters/Variables	Sample indicators
Gender-differentiated vulnerabilities* (possibly prior and after a disaster or climate change-induced event)	<ul style="list-style-type: none"> ▪ Poverty incidence ▪ Labor capital and intensity of workloads ▪ Human capital ▪ Extent of engagement with state authorities ▪ Economic dependency 	<ul style="list-style-type: none"> ▪ Poverty index of female-headed and male-headed households ▪ Incomes of female-headed and male-headed households ▪ % time women and/or men devote to productive work; to reproductive work ▪ Educational attainment and past training opportunities for livelihood enhancement of women and/or men ▪ Direct engagements with local state authorities by women and/or men ▪ % women in a community with no paid income
Gender-differentiated impacts of a disaster or climate change-induced event*	<ul style="list-style-type: none"> ▪ Loss of lives ▪ Health and care of the injured or infirmed ▪ Displacement of populations ▪ Livelihood disruptions ▪ Housing 	<ul style="list-style-type: none"> ▪ Male/female/boy/girl fatalities ▪ Chief caretaker of the injured or infirmed - % time for care daily ▪ Displaced for short-term (who?) ▪ Displaced for long-term (who?) ▪ Longer distances to former work sites (who?) ▪ Loss of livelihood (chiefly, whose?)
Gender-differentiated responses	<ul style="list-style-type: none"> ▪ Migration ▪ Livelihood change ▪ Receipt of humanitarian aid and uses for it ▪ Resume former livelihood ▪ Insurance ▪ Loans ▪ Physical adjustments at home and in community environment 	<ul style="list-style-type: none"> ▪ Migrant (who?) ▪ New type of livelihood ▪ \$ amount received from humanitarian aid; uses for the \$ (who decides?) ▪ % of women or men in households or village who resumed former livelihoods ▪ \$ insurance received (who received?) ▪ Amount of loan taken (Who transacts? Who uses? Who make repayments?)
Gender-differentiated resilience factors#	<ul style="list-style-type: none"> ▪ Assets for climate change adaptation ▪ Disaster preparedness ▪ Human capital ▪ Involvement in community decision making 	<ul style="list-style-type: none"> ▪ Pursuit of higher education (who in the household or % women or men in the village?) ▪ Existence of emergency response plan, or early warning system, and disaster resilience-building plan based on a vulnerability assessment ▪ % women or men involved in disaster risk reduction activities (% per activity)

Culled from the work of Bradshaw, 2004; Mustafa et al., 2008; and Moser et al., 2010

* For elaboration of these impacts, see tables 2-4 in section 2.

For more elaborate resilience factors, see Bergamini et al., 2013.

⁴ This is a non-exhaustive list and can be further populated.

By doing a gender analysis and impact assessment⁵ of environment/natural resource use in climate change and disaster risk contexts, the substantive design of the gender-sensitive GIS application is achieved. As a next step, practitioners and researchers have to locate and access secondary datasets, decide on the methods for primary data collection, and design the appropriate instruments that will generate data and relevant information.

4.2 Collect gender-disaggregated data

Secondary data from publicly available records are important because they often provide more geographical coverage, for instance across subnational districts, countries, contiguous and transboundary regions, villages, etc. Where such data can be geo-referenced, they can be put into GIS applications, which are increasingly being used today for making decisions on development interventions. Unfortunately, because of the lack of gender-disaggregated secondary data generally, and in particular in existing environment and climate databases and impact assessments, gender is not included in spatial prioritization and GIS applications (Quisumbing et al. 2014). Building up reliable secondary databases can therefore ‘put gender on the map.’

Secondary data can be drawn from existing datasets on food production, demography and environment notably from the Food and Agriculture Organization of the United Nations (FAO), the Organisation for Economic Co-operation and Development (OECD) and the United Nations Department of Economic and Social Affairs (UN DESA); documents and knowledge products from the United Nations Economic and Social Commissions in developing regions; the World Bank’s Living Standards Measurements Study; the USAID MEASURE Demographic and Health Surveys; national agricultural, environment and population census bureaus that have records of results from socio-economic surveys with statistically representative sampling covering entire countries with consistent methodologies over time; databases and research products especially postgraduate theses and refereed papers in university libraries; and existing electronic journal and e-book databases.

For primary data collection, GIS application developers will have to identify the unit of analysis to be used on the GIS map. It may be useful to ask: what is the type of farm management system determined at the level of production at the household, or village? In order to create the map, it may be important to aggregate to village level, identifying the general patterns in a village,

⁵ Samples of these are in tables 2-4 in section 2.

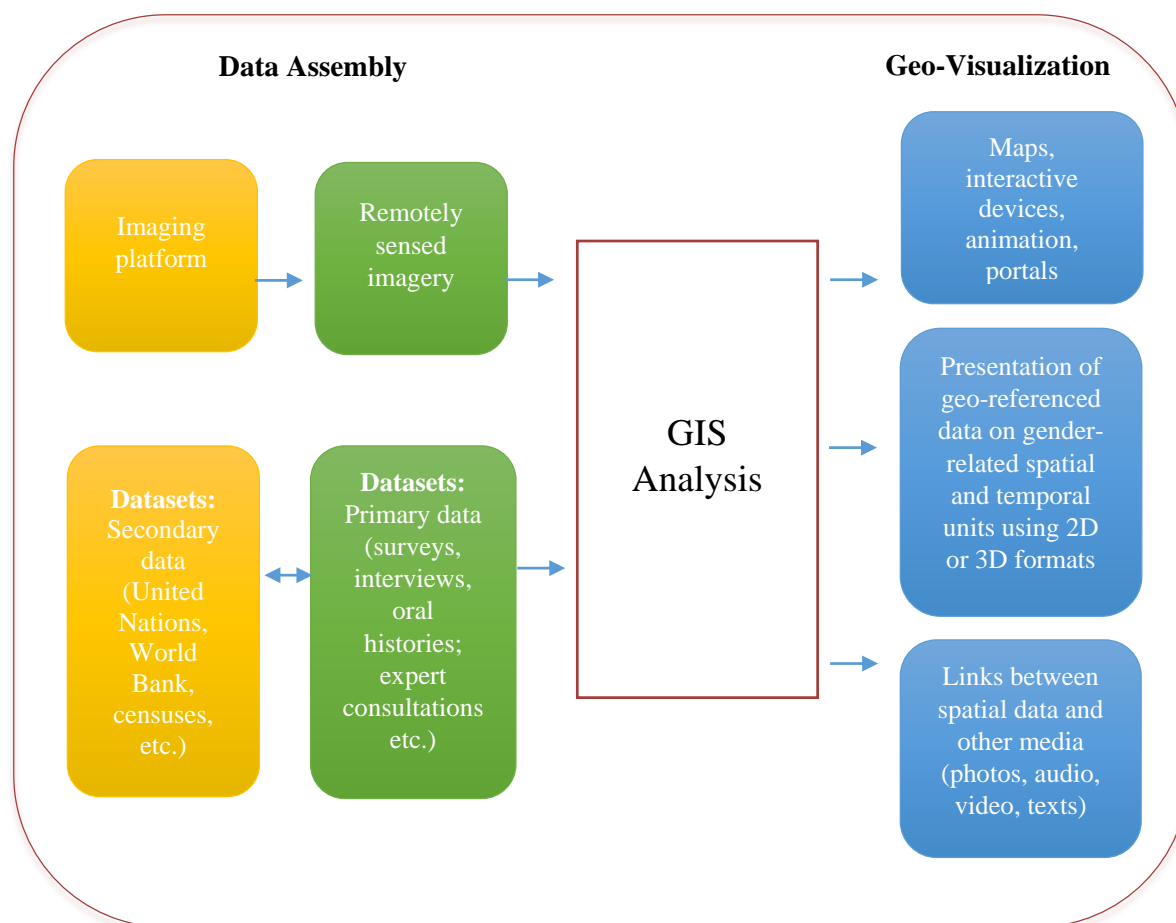
province with different villages, or region with different provinces. Furthermore, while there may be a dominant pattern, other types of farm management systems usually are present in the same area, and ways must be found to equally represent these.

Methods for primary data collection will vary depending on the objectives of the GIS application. To produce a GIS map on gender and agriculture, for instance, the IFPRI (2012) team suggests four methods in their gender mapping work on Sub-Saharan Africa. They are (1) expert consultations, (2) open online surveys, (3) review of the literature, and (4) aggregation of household survey data. These sources of information can triangulate and validate the collected data.

In this era of Big Data, information to produce gender-sensitive GIS applications may be crowdsourced and grow in breadth over time. One example is the initiative to document active women and women's groups in disaster risk reduction efforts, such as the Women and Girls on the Map initiative (<https://womenandgirlsonthemap.crowdmap.com/>). This crowdsourced material gives a sense of the growth of women as a vibrant and dynamic constituency in disaster risk reduction globally.

Figure 8 below details a gender-sensitive GIS application workflow, highlighting two phases, data assembly and geo-visualization. Note that this workflow steers towards an organized visual and spatial composition of various data sources, cartographic applications and geo-referencing. The composition is tightly contingent on the aims of the GIS application, its intended audiences and users, and its properties for further re-configuration to capture both space and time changes—serving as a template for future inscriptions of all types of associated data and multimedia.

Figure 8. Sample workflow for the development of gender-sensitive GIS applications



The next sub-section discusses the final stage of assigning gender data to geographical points, a process referred to as geo-referencing.

4.3 Geo-reference the observations or data

To ‘geo-reference’ means to assign information or data to geographical locations in physical space. Geo-referencing may be applied to any kind of object or structure that can be related to a geographical location, such as roads, neighborhoods, mountain slopes, bridges, buildings, human-constructed monuments, or any geographical point of interest or relevance. Technically, this means aligning data to a known coordinate system so that it can viewed, queried and analyzed. For example, by extracting the gender indicators of interest from datasets and data sources on the percentage of female-headed households and male-headed households respectively in a province, and mapping them to administrative units (district, municipality, commune, or city), we can know the breadth of these types of households in a given administrative unit.

Once gender datasets are geo-referenced, researchers and policy makers can easily link this information to other datasets that may have not been able to include gender information. Such a database could, for instance, provide district or subnational-level mapping of variables such as the percentage of female and male agricultural landless workers, or female and male literacy rates, and other statistics useful for characterizing and explaining causes for gender-related patterns across geographic spaces and scales.

While it is critical to identify broad patterns of unequal gender roles in natural resource management, climate change adaptation and disaster risk reduction, it is equally important to recognize that these patterns can change. Shifts in economic and socio-political conditions can significantly alter the dynamic between women and men in various ways. As markets develop, women can find new opportunities for income generation, but they can also be pushed out of the market by men and other types of women (Pavlovskaya and St. Martin 2007). Migration by men to respond to economic opportunities prevails in much of the developing world and can have mixed and even contradictory impacts on women's decision-making power and workloads as left-behind persons. Therefore, while gender activities over space might change, the time dimension is equally crucial to chronicle and examine. For this, it may be useful to organize gender and GIS elements in diachronic fashion, for example making use of diachronic or multi-temporal frames and representations to reflect dynamic change.

Recent efforts to incorporate and layer qualitative, multimedia gender-related information into GIS are contributing to the growing interface of gender with GIS technologies. Sketch maps and local knowledge have been brought into GIS to represent diverse gendered understandings of space and place. Researchers are linking oral history and diary information to people and places in GIS to give voice, literally, to research subjects (Kwan 2008). There are innovative efforts at bringing together historical maps, texts and diaries in GIS to reveal the complex, multifaceted trajectories of change in people's lives and through time and space.

One celebrated example was from the work of McLafferty (2002) who described the case of women diagnosed with breast cancer on Long Island, USA. To better explain the high level of breast cancer risk in their communities, local women sought to shift their investigation of the illness from personal risk factors to environmental ones (e.g., water toxicity) in order to draw the attention of the government and the public to this issue. This small group of women began collecting statistics via door-to-door surveys, county-level breast cancer statistics, state cited genetic factors, etc. The women initially chose pin-maps to analyze their data, but quickly learned of the limitations, and resorted to GIS analysis. After gaining a considerable amount of

momentum, these women were given a USD 27 million grant to continue their valuable research. These developments linking gender with GIS give more voice to research subjects, transforming them from objects of research to agency-driven subjects of research, and therefore engaging them in a process of empowering themselves, as McLafferty's case has shown.

5. Concluding Remarks

The *Gender and GIS: Guidance Notes* is targeted at GIS application developers and potential application users, and intends to provide step-by-step guidance on integrating gender concerns in the production of GIS applications for environmental/natural resource management, disaster risk management and building resilience to climate change.

To address this objective, stepwise guidance is provided on undertaking a gender analysis of environmental and climate change, and disaster risks for GIS applications, including suggesting parameters and sample indicators for data collection. It offers practical advice on possible types and sources of gender-related data that can be integrated with GIS imaging platforms, and with remotely sensed imagery for GIS analysis. Additionally, the possibilities for geo-visualization is discussed by suggesting cartographic and multimedia devices using aggregated spatial units and multi-temporal presentations to capture dynamic change in gendered lives and relations in the environmental, climate change and disaster risk contexts.

The Guidance Notes gives some of the best examples of gender-integrated GIS applications in scholarly literature, to demonstrate the effectiveness and potentials of integrating gender with GIS technologies and production processes, and their empowering and action-informing benefits. Unfortunately to date, very little gender-sensitive GIS has been developed in the fields of climate change resilience and disaster risk reduction. There is therefore an urgent need to produce them, and SERVIR-Mekong seems to be well-placed to address this huge gap.

GIS applications using gender-analytical information can potentially influence decisions in policy making, serve as a heuristic tool for raising awareness on gender-blind policy practices, and enable communities to minimize gender-unequal risks and address the global challenges of environmental degradation, climate change and increasing disaster risks.

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